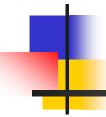
Five-Year Financial Outlook



November 14, 2006



- You need to be able see the complete picture in order to understand the problem
- Reviewed current expenditures and staffing and determine our core mission
- Establish priorities
- Identified options including reducing expenditures and increasing revenues Investors should not rely on this

DISCLAIMER

The City files its official statements for bond offerings, audited financial statements, comprehensive annual financial reports, annual financial information, material event notices, and voluntary disclosures with the nationally recognized municipal securities information repositories ("NRMSIRs") that are recognized by the SEC. The Five Year Financial Outlook will not be filed with the NRMSIRs and investors should not rely primarily upon the Five Year Financial Outlook to make investment decisions. The City will be submitting the Five Year Financial Outlook to the rating agencies, its bond insurers and other interested parties, and welcomes and encourages their careful review of this document. Readers are cautioned that the numbers presented in this document are the City's best estimate for the next five years and do not represent actual performance. No representation is made by the City that as of the date this document is read that there is not a material difference between the City's actual performance as of such date and the financial data presented in the Five Year Financial Outlook.



Methodology/Approach

- Develop the base
 - Fiscal year 2007 Budget
 - Adjusted for future obligations
 - Built in Kroll Remediation Costs
- Identify the unmet needs/priorities
 - Pension
 - Reserves
 - Deferred Maintenance/Capital



Methodology/Approach - (cont.)

- Identify the unmet needs (cont.)
 - Other Post Employment Benefits (OPEB)
 - Storm Water Runoff Compliance
 - ADA Compliance Capital Improvements
 - Adequate Reserve Levels Workers' Compensation Fund
 - Adequate Reserve Levels Public Liability Fund



Methodology/Approach - (cont.)

- Develop the "PLAN"
- Develop options to address each need
- Set your priorities
- Develop funding alternatives
 - Reduce costs
 - Increase revenues



FUND WATER/WASTEWATER – DEFERRED MAINTENANCE/ CAPITAL IMPROVEMENTS

- Water \$600 Million over next four years (\$766 million to fully comply with Department of Health Services Consent Decrees)
- Wastewater \$650 Million over next fours years (\$1 billion to fully comply with Consent Decrees)



Key Assumptions

REVENUES

- Property Taxes 3.5% growth in 2008,
 2.0% growth thereafter (1% = \$4m)
- Sales Taxes 2% growth in 2008, 3% growth thereafter (1% = \$2.7m)
- TOT 6% growth in 2008, 5% growth thereafter (1% = \$.9m)
- Property Transfer Tax 5% decline



- REVENUES (Cont.)
 - Other Revenues 0% to 5% increase on average
 - NO NEW REVENUES
- APPROPRIATIONS
 - Salaries 4% increase in 2008 (MEA & 127 only),
 0% thereafter (1% = \$6m all units/GF only)



- APPROPRIATIONS (Cont.)
 - Pension Payments can <u>no longer</u> remain at current amortization schedule – 28 years left – City must increase its contribution
 - Funding added to <u>eliminate</u> the Waterfall
 - OPEB funded can <u>no longer</u> remain Pay-As-You-Go
 - City must <u>payback</u> SDCERS for previous retiree health costs



- APPROPRIATIONS (Cont.)
 - Funding included for <u>new facilities</u> already <u>under construction</u> & other known contractual obligations
 - Need to materially <u>fund deferred</u> <u>maintenance/capital</u>
 - Need to begin <u>building reserves</u>



- APPROPRIATIONS (Cont.)
 - Vacancy factor (5.3%) adjusted to:
 - 3.5% in fiscal year 2008
 - 3.0% in fiscal year 2009
 - 2.5% in fiscal year 2010
 - 2.4% in fiscal year 2011
 - 2.3% in fiscal year 2012
 - Other appropriations increase 2% to 3%
 - Nothing factored in from BPR



THE DEFERRED OBLIGATIONS



PENSION UAAL – Approach

- Determine the Minimum
 - Set Actuarial assumptions SDCERS
 - Determine methodology SDCERS
 - Determine amortization SDCERS
 - Calculate ARC SDCERS
- Determine desired amortization City
- Determine additional funding City



PENSION UAAL – Options

- Pay Annual Required Contribution (ARC)
 - Assumes in fy 2008 27 year amortization
 - Negative amortization for next 10 years
- Pay ARC +
 - \$10 million
 - 24 year amortization
 - 6 years of negative amortization

PENSION UAAL – Options (cont.)

- Pay ARC + (cont.)
 - \$27 million
 - 20 year amortization
 - No negative amortization
 - \$47 million
 - 16 year amortization
 - No negative amortization

PENSION

All Funds Budget Impact

	<u>FY</u>	08	<u>FY</u>	09	<u>FY</u>	<u> 10</u>	<u>FY</u>	<u>11</u>	<u>FY</u>	<u>12</u>
	All	Gen'l	All	Gen'l	All	Gen'l	All	Gen'l	All	Gen'l
Pymts: ARC	\$156.2	\$121.6	\$159.6	\$124.1	\$164.1	\$127.4	\$169.5	\$131.5	\$175.5	\$135.9
Waterfall	\$8.3	\$6.4	\$8.3	\$6.4	\$8.3	\$6.4	\$8.3	\$6.4	\$8.3	\$6.4
Health Care Payback	\$7.2	\$5.6	\$7.2	\$5.6	\$7.2	\$5.6	\$7.2	\$5.6	\$7.2	\$5.6
Enhanced Pymt	\$27.0	\$20.8	\$27.0	\$20.8	\$27.0	20.8	\$27.0	\$20.8	\$27.0	\$20.8
Total Pension Pymt	\$198.7	\$154.4	\$202.1	\$156.9	\$206.6	\$160.2	\$212.0	\$164.3	\$218.0	\$168.7

G F Enhanced Pymt \$ 104.0M

Total: All Funds \$1.0375B General Fund \$1.0529B



RESERVES – Options

- Strike the right balance
- 8% minimum
- As of June 30, 2006 4.8%
- Must decide how fast to get to 8%
- At current General Fund budget level, every 1% increase is approximately \$13 million



RESERVES - Recommendation

Reach: 6.0% in fiscal year 2008

6.5% in fiscal year 2009

7.0% in fiscal year 2010

7.5% in fiscal year 2011

8.0% in fiscal year 2012

RESERVES



General Fund Budget Impact

	FY 08	FY 09	FY 10	FY 11	FY 12
Amount to be added to Reserve	\$4.8M	\$9.8M	\$6.9M	\$7.4M	\$7.8M

Total \$36.7M



Deferred Maintenance/Capital

- Identify needs
- Cost it out
- Determine which items are truly maintenance and which are capital
- Pay-As-You-Go versus financing to improvements (20 yrs – level debt service)
- Determine physical capacity



Deferred Maintenance/Capital

ASSUMPTIONS

- Facilities:
 - 50% of the improvements are Pay-Go/50% are bonded
 - \$5 Million spent in fiscal year 2008 (Pay-Go)
 - \$50 Million per year thereafter

Deferred Maintenance/Capital - Program



- ASSUMPTIONS (cont.)
 - Streets & Storm Drains
 - 25% of the streets and storm drain projects are Pay-Go/75% are bonded
 - \$33 Million in fiscal year 2008
 - \$70 Million in fiscal year 2009
 - \$90 Million per year thereafter



Deferred Maintenance/Capital – General Fund Budget Impact

	FY 08	FY 09	<u>FY 10</u>	<u>FY 11</u>	<u>FY 12</u>
Project Values	\$38M	\$120M	\$140M	\$140M	\$140M
Cash flow Req.	\$15.725M	\$52.725M	\$66.975M	\$76.225M	\$85.475M

Total Project Value \$578.000M

Total Cashflow Req. \$297.125M

Total Outstanding Debt \$379.750M

Deferred Maintenance/Capital



	FY 08	FY 09	<u>FY 10</u>	<u>FY 11</u>	
Water	\$150M	\$150M	\$150M	\$150M	
Wastewater	\$162.5M	\$162.5M	\$162.5M	\$162.5M	

Total Project Value Water

\$600M

Total Project Value Wastewater

\$650M



Other Post Employment Benefits (OPEB) – Retiree Health Care

- GASB 45
- UAAL \$1.38 billion
- Continue Pay-Go Approach
 - \$ 19.6M in fy 2007
 - \$ 54.4M in fy 2015
 - \$100.0M+ in fy 20xx
- Many of the same Pension type decision points are needed

OPEB – Options

- Pay-Go
- Pay-Go +
 - \$25M increments each year until ARC is reached
- Pay ARC immediately \$ 75M\$115M\$160M

OPEB

All Funds Budget Impact

	<u>FY</u>	<u>′ 08</u>	<u>FY</u>	09	<u>F</u> \	<u>/ 10</u>	<u>FY</u>	<u>11</u>	<u>FY</u>	<u> 12</u>
	All	Gen'l	All	Gen'l	All	Gen'l	All	Gen'l	All	Gen'l
Pay-As-You- Go	\$24.1	\$16.4	\$27.3	\$18.6						
Payment Into Trust	\$25.0	\$17.0	\$50.0	\$34.1						
ARC					\$75.0	\$49.7	\$81.5	\$54.0	\$88.4	\$58.6
Total OPEB Pymt	\$49.1	\$33.4	\$77.3	\$52.7	\$75.0	\$49.7	\$81.5	\$54.0	\$88.4	\$58.6

Total: All Funds \$363.2M General Fund \$248.4M



Storm Water Compliance

- Need to Apply for a New Permit
- Increased Compliance Costs
 - Storm Water
 - \$ 8M fiscal year 2008
 - \$15M \$16M each year thereafter
 - Streets
 - \$10M fiscal year 2008
 - \$21M each year thereafter

4

Storm Water Compliance

	<u>FY 08</u>	FY 09	<u>FY 10</u>	<u>FY 11</u>	<u>FY 12</u>
Amount to be paid	\$18.2M	\$37.2M	\$37.1M	\$36.1M	\$36.1M

Total \$164.7M



ADA Compliance

- Another piece of Deferred Maintenance
 - \$10M each year

ADA Compliance

	FY 08	FY 09	<u>FY 10</u>	<u>FY 11</u>	<u>FY 12</u>
Amount to be paid	\$10.0M	\$10.0M	\$10.0M	\$10.0M	\$10.0M

Total \$50.0M



Worker's Compensation Fund

- Establish Reserve Policy
- Should be 50% to 70% of Outstanding Claims
- Current Claim Balance \$150M
- Target \$75M to \$105M
- Current Balance \$18.3M
- Get there over time

4

Worker's Compensation Fund

	FY 08	FY 09	<u>FY 10</u>	<u>FY 11</u>	<u>FY 12</u>
Amount to be paid	\$0.0M	\$5.0M	\$10.0M	\$10.0M	\$10.0M

Total \$35.0M



Public Liability Fund

- Establish Reserve Policy
- Should be 50% to 70% of Outstanding Claims
- Current Claim Balance \$100M
- Target \$50M to \$70M
- Current Balance \$2.5M
- Get there over time

4

Public Liability Fund

	FY 08	FY 09	<u>FY 10</u>	<u>FY 11</u>	<u>FY 12</u>
Amount to be paid	\$5.0M	\$5.0M	\$5.0M	\$10.0M	\$10.0M

Total \$35.0M



ACCUMULATIVE ENHANCED FUNDING – General Fund Budget Impact

	FY 08	FY 09	<u>FY 10</u>	<u>FY 11</u>	FY 12
Pension	\$ 20.800M	\$ 20.800M	\$ 20.800M	\$ 20.800M	\$ 20.800M
Reserves	\$ 4.800M	\$ 9.700M	\$ 6.900M	\$ 7.300M	\$ 7.700M
Mtce/Cap.	\$ 15.725M	\$ 52.725M	\$ 66.975M	\$ 76.225M	\$ 85.475M
OPEB	\$ 17.000M	\$ 34.100M	\$ 28.800M	\$ 30.600M	\$ 32.400M
Stormwater	\$ 18.200M	\$ 37.200M	\$ 37.100M	\$ 36.100M	\$ 36.100M
ADA Compl.	\$ 10.000M	\$ 10.000M	\$ 10.000M	\$ 10.000M	\$ 10.000M
W/C Fund	\$ 0.000M	\$ 5.000M	\$ 10.000M	\$ 10.000M	\$ 10.000M
P/L Fund	\$ <u>5.000M</u>	\$ <u>5.000M</u>	\$ <u>5.000M</u>	\$ <u>10.000M</u>	\$ <u>10.000M</u>
Total	\$ 91.525M	\$174.525M	\$185.575M	\$201.025M	\$212.475M

Total \$865.125M Investors should not rely on this





	FY 08	FY 09	<u>FY 10</u>	<u>FY 11</u>	
Water	\$150M	\$150M	\$150M	\$150M	
Wastewater	\$162.5M	\$162.5M	\$162.5M	\$162.5M	

Total Project Value Water

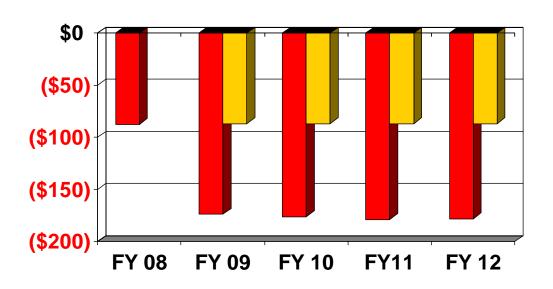
\$600M

Total Project Value Wastewater

\$650M

Net Results – The Challenge

General Fund Shortfall/Surplus In Millions



- FY 2008 (\$ 87M)
- FY 2009 (\$174M)
- FY 2010 (\$176M)
- FY 2011 (\$179M)
- FY 2012 (\$178M)

The **RED** bar represents the annual deficit. Once permanently solved for fy2008, the **YELLOW** bar represents the amount required to balance each future year.